

## D. Results of on-site inspections

### On-Site Inspections

City Staff participated in two on site inspections of the Mobley Park HOME project. The first inspection occurred on April 11, 2002, and several items were noted that needed a response from the project owner/manager. Over the summer, there were numerous discussions with the project owner to resolve the issues and concerns found at the first inspection. City staff followed up these discussions with written correspondence, which included several HOME forms required for ongoing monitoring of the project. A second on-site inspection of the records occurred on December 3, 2002. It was determined at the second meeting that there are the issues on High HOME rents and utility costs that still need to be clarified before all concerns are met. The project owner is conducting a project specific utility study to ensure an accurate accounting of the utility costs per unit at Mobley Park. This study will be completed by mid December. Additional forms on tenant information and utility charts were given to the project owner at the second inspection. The final on site inspection will occur before the end of the year.

The two HOME rental projects were completed last year therefore no action relating to contracting and outreach to minority or women businesses enterprises occurred this fiscal year.

## IV. Housing Opportunities for Persons With AIDS (HOPWA) Funds

### A. Grantee and Community Overview

*1. Provide a brief description of the grantee organization, the area of service, the name of each project sponsor and a broad overview of the range/type of housing activities and related services.*

The grantee organization for the Tampa Eligible Metropolitan Statistical Area (EMSA) is the Division of Housing and Community Development (HCD). HCD is primarily responsible for providing affordable housing, economic development and community revitalization assistance to the citizens of Tampa. The HOPWA area of service is Hernando, Hillsborough, Pasco, and Pinellas Counties. The PY01 HOPWA project sponsors were:

Agency for Community Treatment  
Services  
Boley Centers for Behavioral Health  
Care  
Catholic Charities Housing  
Family Enrichment Center  
Francis House

Gulf Coast Community Care  
Pasco County Housing Authority  
Pinellas County Community  
Development  
Tampa Bay AIDS Network  
Tampa-Hillsborough Action Plan  
Tampa Housing Authority

These project sponsors utilized HOPWA funds to provide housing and supportive services to persons with AIDS or related diseases and their families. Housing activities funded by the City included acquisition and rehabilitation of facility-based housing units, project and tenant-based rental assistance and short-term rent, mortgage and utility assistance. Supportive services, such as mental health counseling, nutritional services, day care, and transportation were also undertaken in order to help ensure the availability of a comprehensive service delivery system within the EMSA.

2. Describe how grant management oversight of project sponsors is conducted and how project sponsors are selected.

HCD has adopted a HOPWA monitoring policy, which outlines a four-phase procedure for monitoring project sponsor activities through desk review and on-site visits. These procedures help ensure that HOPWA funds administered and disbursed by HCD to project sponsors are utilized in accordance with applicable laws, rules and regulations, and in such a manner as to promote an effective and collaborative service delivery system.

As outlined in the HOPWA monitoring policy, project sponsors are selected through an annual request for proposal process. Utilization of this advertised process helps to make sure all interested parties are given sufficient opportunity to apply for funds and also allows HCD to evaluate appropriate documentation to ensure that applicants have the legal and financial capacity to be responsible and successful providers of HOPWA funded services.

3. Provide a description of the HOPWA jurisdiction, its needs, and the estimated number of persons living with HIV/AIDS.

As noted earlier, the Tampa EMSA is comprised of Hernando, Hillsborough, Pasco and Pinellas Counties. According to the 2000 Census, these four counties encompass 2,554 square land miles and have a total population of 2,395,997 persons.

The Ryan White Care Council (covering Hardee, Hernando, Highlands, Hillsborough, Manatee, Pasco, Pinellas and Polk Counties) conducted a needs study to assist in the provision of services. Below is data from the *FY2000 Ryan White Needs Assessment: Expert Survey* regarding service needs within the four-county EMSA.

**Service Needs by Total Sample and by Title I Counties**

Items are ranked on a scale of 1 to 5, with 1 indicating low need and 5 indicating high need.

HRSA Service Categories	Total n=60	Hernando n=1	Hillsborough n=30	Pasco n=3	Pinellas n=18
Adult Day Care/Respite	2.54	1.00	2.66	2.33	2.61
Buddy/Companion	3.02	3.00	3.14	2.00	3.11
Case Management	4.33	5.00	4.38	3.67	4.22
Client Advocacy	4.39	5.00	4.43	4.33	4.12
<b>Dental</b>	<b>4.40</b>	5.00	4.47	4.33	4.17
Emergency Financial Assistance	4.28	3.00	4.20	4.67	4.33
Food Bank/Home Meals	3.63	2.00	3.87	4.00	3.39
Foster Care/ Adoption Assistance	2.68	1.00	2.93	1.33	2.67
Home Health Services	3.50	2.00	3.60	2.67	3.44
Hospice	3.08	4.00	3.10	2.67	2.83
Housing	4.25	3.00	4.20	5.00	4.28
<b>Medication</b>	<b>4.55</b>	5.00	4.47	5.00	4.50
Mental Health Therapy	4.38	5.00	4.53	3.67	3.94
Nutritional Services	3.60	5.00	3.43	4.33	3.33
Outpatient Medical Care	4.38	5.00	4.20	5.00	4.50
Rehabilitation Care	2.95	2.00	2.87	3.00	2.78
Respite	3.15	2.00	3.23	2.00	3.33
Specialty Medical Care	3.76	5.00	3.93	3.67	3.22
Substance Abuse Treatment	4.32	5.00	4.47	4.33	4.06
<b>Transportation</b>	<b>4.43</b>	5.00	4.50	4.33	4.28

Note: The "Total" column includes the response of 8 persons from organizations not located within the EMSA.

Through October 31, 2001, 3,926 living AIDS cases and 2,265 cumulative HIV cases have been reported in the Tampa EMSA. Below are some highlights from the *FY2002 Ryan White Needs Assessment: Demographics and Epidemiology* report.

## B. Cumulative Living AIDS and Cumulative Reported HIV Cases

### 1. *Ethnicity & Gender*

- Overall, in AIDS and HIV cases, white males ranked highest (51% and 34%) followed by black males (20% and 23%) and black females (11% and 22%).
- Among males, whites account for the highest number of reported living AIDS cases (65%) and cumulative HIV cases (53%). Blacks rank second (26% and 36%) followed by Hispanics (9% and 9%).
- Among females, blacks account for 52% of reported living AIDS cases and 61% of cumulative HIV cases. Whites account for 35% of reported living AIDS cases and 28% of cumulative HIV cases followed by Hispanics (13% and 10%).

### 2. *Mode of Transmission*

- Overall, men having sex with men (MSM), accounts for the highest percentage of reported living with AIDS and HIV cases (47% and 31%) followed by heterosexual transmission (19% and 20%) and intravenous drug users (IDUs) (15% and 12%).
- In terms of male AIDS and HIV cases, MSMs account for the highest total number of AIDS and HIV cases (60% and 49%). IDUs had the second largest population of AIDS cases (13%) and third largest if HIV cases (9%). Heterosexual transmission ranked third in terms of AIDS cases (10%) and second in terms of HIV cases (10%).
- In terms of female AIDS and HIV cases, heterosexual transmission ranked highest (52% and 38%) followed by IDUs (23% and 16%).

### 3. *Age at Diagnosis and Gender*

- Among males and females, AIDS and HIV diagnoses occurred most in the 30-39 year old category.
- For males, 47% of all reported living with AIDS diagnoses and 43% of all HIV diagnoses were made in the 30-39 year old category followed by the 40-49 year old category (26% and 25%) and the 25-29 year old category (13% and 13%).
- For females, 43% of all reported living with AIDS diagnoses and 42% of all HIV diagnoses are in the 30-39 year old category followed by the 40-49 year old category (27% and 25%) and the 25-29 year old category (13% and 13%).

### 4. *Provide a brief description of the planning and public consultations involved in the use of HOPWA funds including reference to any appropriate planning document or advisory body.*

During this reporting period, HCD consulted primarily with Pinellas County Community Development and Pasco County Community Development regarding the use of HOPWA funds. These agencies participated with HCD in the RFP process by scoring applications and making funding recommendations. The Ryan White CARE Council Needs Assessment, the Tampa-

Hillsborough County Continuum of Care, and the consolidated plans of the jurisdictions involved were used as guides in determining the funding allocations.

5. Describe other resources that were used in conjunction with HOPWA funded activities.

<b>Tampa EMSA-Wide Summary of HOPWA and Other Resources</b>						
<b>Type of Units</b>	<b># of units with HOPWA</b>	<b>Amount of HOPWA \$\$</b>	<b># of Units with Grantee &amp; other \$\$</b>	<b>Amount of Grantee &amp; other \$\$</b>	<b>Deduction for Units reported in more than one column</b>	<b>Total by type of unit</b>
All Facility-based (FB) All Scattered Site (SS)	\$\$					
1. Rental Assistance	182	\$719,928.85				182(SS)
2. Short-term emergency rent/utility assistance	43	\$26,382.19				43(SS)
3a. Units in facilities supported with operating costs	52	\$705,852.71	4	\$32,474.38	4	52(FB)
3b. Units in facilities that were developed with capital cost and opened and served clients	1	\$111,188.00				1(FB)
3c. Units in facilities being developed with capital cost but not yet opened	5	\$364,802.16				5(FB)
<b>Subtotal</b>	283	\$1,928,153.91	4	\$32,474.38	4	283
Deduction for units reported in more than one category						
<b>TOTAL</b>	283	\$1,928,153.91	4	\$32,474.38	4	283

6. Describe collaborative efforts with related programs including coordination and planning with clients, advocates, Ryan White CARE Act planning bodies, etc.

Many of the project sponsors have great relationships with one another and work well together in the delivery of services. For example, residents of the Catholic Charities program receive supportive services from Francis House. Others, like Tampa Bay AIDS Network, make referrals to the AIDS Insurance Continuation Program and the AIDS Drug Assistance Program, as appropriate.

C. Project Accomplishment Overview

1. Provide a brief summary of all housing activities and number of housing units.

- Agency for Community Treatment Services, Inc.

During this reporting period, HOPWA funds were utilized to acquire a three-bedroom single-family home, increasing the agency HOPWA assisted housing capacity to three single-family facility-based homes. Four PWAs were served. Two were Black, non-Hispanic and two were Hispanic. Two of the families had monthly incomes between \$501-\$1,000.00 and one had a monthly income of \$1,001-\$1,500.00.

- Boley Centers for Behavioral Health Care, Inc.

During this reporting period, Boley Centers for Behavioral Health Care administered a 108-unit tenant-based rental assistance program in Pinellas County. Of those served, 47 were White, non-Hispanic; 60 were Black, non-Hispanic; and one was Hispanic. 17 clients had monthly incomes of \$250.00 or less; three had incomes between \$1,000.00 - \$2,000.00; and 88 had incomes in excess of \$2,000.00.

- Catholic Charities, Inc.

#### Mercy House

The City of Tampa awarded Catholic Charities HOPWA funds to continue the operation of Mercy House, a female adult (and their children) congregate living facility, and to maintain four units of rental housing. The goal of Mercy House is to provide safe supportive housing for women with AIDS and related diseases. Mercy House provides three meals a day, limited transportation, 24 hour/seven days a week staff coverage, supportive para-professional counseling, personal and household items, life skills, and education and development activities for the women and their children.

During this reporting period, Catholic Charities housed 23 persons infected with AIDS and 14 family members in a 12-unit facility-based congregate facility. Of the PWAs served, seven were White, non-Hispanic; 12 were Black, non-Hispanic; three were Hispanic, and one was American Indian/Alaskan Native. Sixteen of the clients served were previously homeless and 15 of the individuals/families had monthly incomes of \$250.00 or less. Additionally, HOPWA funds were used to match Supportive Housing Program funds for four apartment units.

#### Christopher Residence

In early 2002, Catholic Charities purchased a three-bed single-family residence in St. Petersburg for rehabilitation. Called Christopher Residence, this facility-based home is planned for occupancy for a family up to five members.

- Family Enrichment Center (FEC), Inc.

During this reporting period, the Family Enrichment Center utilized \$3,732.02 for continued renovation of six units of facility-based rental housing. Of the four clients residing in the units in October 2002, all had monthly incomes between \$1001.00 - \$1,500.00.

In addition, FEC purchased and began rehabilitation of a four-unit apartment complex. This facility-based complex is not yet occupied.

- Gulf Coast Community Care, Inc.

During this reporting period, Gulf Coast provided short-term rent, mortgage, and utility assistance for 37 units of scattered-site housing. Of the clients served, 31 were White, non-Hispanic; three were Black, non-Hispanic; and three were Hispanic. All but one of the individuals served had monthly incomes of less than \$2,000.00.

- Pasco County Housing Authority

The Pasco County Housing Authority accepts referrals for scattered-site tenant-based rental assistance from case management agencies designated by the Florida Department of Health.

During Program Year 2001, the Authority supported 45 HOPWA rental vouchers. Of the clients served, 35 were White, non-Hispanic; four were Black, non-Hispanic and six were Hispanic. Only one client had a monthly income more than \$2,000.00.

- Tampa Bay AIDS Network (TBAN), Inc.

During this reporting period, TBAN supported six units of scattered-site short-term rent, mortgage, and utility assistance. Of the clients served, one was White, non-Hispanic; three were Black, non-Hispanic; and two were Hispanic. All of the clients served had monthly incomes of less than \$1,001.00.

- Tampa-Hillsborough Action Plan (THAP), Inc.

THAP continued operations of a 32-unit facility-based housing program. The program provided rent-assisted town homes to individuals and families. Supportive services available to the included, but were not limited to, household furnishings, repairs and maintenance, organized activities, case management, mental health and in-home counseling, transportation and food services.

- Tampa Housing Authority

The Tampa Housing Authority provided tenant-based rental assistance to individuals of low-income with AIDS or related diseases. During PY01, 29 units were assisted. Of the 29 clients served, 10 were White, non-Hispanic; nine were Black, non-Hispanic; and 10 were Hispanic. All individuals served had less than \$1,500.00 in monthly income.

**HOPWA Performance Chart 2: Tampa – St. Petersburg Metropolitan Statistical Area  
Operating (Program) Year 2001**

<b>Type of Unit: Facility-Based (FB) Scattered-Site (SS)</b>	<b>Estimated # of Units by Type</b>	<b>Comment, on comparison with actual accomplishments</b>
1. Rental assistance	169 <sup>2</sup> (SS)	
2. Short-term emergency rent/utility payments	40 <sup>3</sup> (SS)	
3-a. Units in facilities supported with operating costs	65 <sup>4</sup> (FB)	
3-b. Units in facilities that were developed with capital costs and opened and served clients	1 (FB)	
3-c. Units in facilities being developed with capital costs but not yet opened	16 <sup>5</sup> (FB)	
<b>Subtotal</b>	82 (FB) 209 (SS)	
Deduction for units reported in more than one category	Zero	
<b>Total</b>	<b>291</b>	

<sup>2</sup> Pinellas County (Boley) planned 100 units and delivered 108; Pasco County Housing Authority planned 35 units and delivered 45; and Tampa Housing Authority planned 34 units and delivered 29.

<sup>3</sup> Gulf Coast planned 40 units and delivered 37. The TBAN program was not included in the PY01 Action Plan and is not included in this chart. Its units of service are included in the HOPWA and Other Resources chart.

<sup>4</sup> 63 units were planned for support by HOPWA operating funds. Of these, nine were not supported as a result of the City not entering into an agreement with Harbor Behavioral during PY01. Up to four THAP operated units were used as storage units at various times throughout the year.

<sup>5</sup> These units will not be developed. Two of the units were planned by the Harbor, but an agreement was not executed. One of the units was planned by ACTS, but the subsequent agreement only included the unit reported in 3-b. The remaining 13 units comprised an apartment complex planned for acquisition by the Family Enrichment Center, which never materialized. FEC later purchased the four-unit complex discussed earlier.

2. Provide the number of units of housing which have been created through acquisition, rehabilitation or new construction since 1993 with any HOPWA funds.

**HOPWA Assisted Housing Units 1993 - Present**

Agency	Property Address	Units/Beds
ACTS, Inc	6401 N. 39th Street	3 bed single-family residence
ACTS, Inc	307 W. Francis Street	3 bed single-family residence
ACTS, Inc	7312 O'Brien Street	3 bed single-family residence
Catholic Charities	1417 N. Albany Avenue	12 units/20 beds
Catholic Charities	1945 & 47 W. LaSalle	4 units, 2 beds each
Catholic Charities	1240 15th St. Street	3 bed single-family residence
Catholic Charities	2624 Union Street	6 beds
Catholic Charities	525 8th Avenue. N.	4 beds
Catholic Charities	3546 1st Avenue. N.	16 units, 1 bed each
Family Enrichment Center	2208 N. 10th Street	3-bed single-family residence
Family Enrichment Center	2204 N. 10th Street	Split house, 1 bed each side
Family Enrichment Center	923 E. 12th Street	Duplex, 3 beds each side
Family Enrichment Center	3911 34th Street	4 units, 2 beds each
Gulf Coast Jewish Family	247 6th Avenue	5 units
Harbor Behavioral Health Care	1261, 63, & 65 Sylvia Ave.	3 units, 3 beds each
Harbor Behavioral Health Care	6215, 17 & 19 Vermont Ave.	3 units, 3 beds each
Harbor Behavioral Health Care	Missouri/Nebraska Ave.	3 units, 3 beds each
Red Ribbon Homestead	1123 Pinellas Street	6 bed ALF

3. Provide a brief description of any unique supportive services or other service delivery models or efforts.

- Francis House, Inc.

For more than a decade, Francis House has provided supportive services to hundreds of individuals and their families who are impacted by AIDS. Services are provided through four primary components:

- day respite care for children up to five years of age,
- after school care for children ages 6-12,
- a once a month Teen Support Group for teens ages 13-17, and
- an adult day respite program.

During this reporting period, 140 persons with HIV/AIDS received supportive services. Of those, 47 were White, non-Hispanic, 65 were Black, non-Hispanic; 26 were Hispanic and two were American Indian/Alaskan Native. All but seven of the clients had monthly incomes of \$1,500.00 or less.

- Pinellas County

During PY01, Pinellas County Community Development expended the remaining balance of an agreement with Catholic Charities for Vocational Advocacy and Addictions Counseling. Funds were used to support an employment assistance program and an alcohol and drug abuse

recovery services program. Of the seven individuals served through these supportive services, five were White, non-Hispanic; one was Black, non-Hispanic, and one was Hispanic. Five of the individuals had monthly incomes of \$250.00 or less and two had incomes of \$501.00 - \$1000.00.

*4. Describe any other accomplishments recognized in your community due to the use of HOPWA funds, including any projects in developmental stages that are not operational.*

Francis House, Inc. received the October 2002 Spirit of Humanity Award from DeBartolo Property Group and Time Warner Cable. The Spirit of Humanity Award was created to bring recognition to Tampa Bay-area nonprofits. Lisa DeBartolo, board member of the DeBartolo Family Foundation, who presented the award said, "The many ways in which Francis House addresses the physical, emotional, and spiritual needs of individuals affected by HIV/AIDS exemplifies the true Spirit of Humanity. We're happy to contribute to their continued success, and we hope that others will be inspired to donate their time, talent and monetary support to this worthy cause."

Steve Labour, Director of Government and Public Affairs for Time Warner Cable, Hillsborough Region, added, "We're very impressed with the many different programs and services offered to both adults and children at Francis House. The care shown by the staff and volunteers towards the diverse needs of their clients is inspiring."

#### D. Barriers and trends overview

*1. Describe any barriers encountered, actions in response to barriers, and recommendations for program improvement.*

As part of the FY02 needs assessment, the Ryan White CARE Council conducted focus group interviews with hard-to-reach (rural residents and youth) HIV+ persons in the service area regarding barriers to services and service improvement methods. The results from the *FY02 Executive Summary* are presented below.

Among the barriers were the lack of public transportation systems in the rural counties, the length and complexity of some applications for services (i.e., Section 8 housing), the lack of sensitivity on the part of landlords, inadequate (outdated) HIV/AIDS hotlines, insufficient education on adherence and disease management, and inadequate HIV/AIDS education and awareness in the African American/Black communities.

To improve services, clients felt that the funding of staff to specifically assist clients in filling out applications such as HUD and Social Security Disability would decrease the time it normally takes to enroll in assistance programs. They also felt that basic education to the general community would result in landlords who are willing to work with sick individuals to adjust and extend payment deadlines. Clients also felt that existing eligibility requirements for housing assistance programs should be tightened to [ensure] that those with the greatest need and the least resources access available programs. And lastly, clients suggested that more funding should be dedicated to rent subsidies than to actual housing facilities (7-8).

2. Describe the trends that the grantee expects the community to face in meeting the needs of persons with HIV/AIDS and any other information that may be important when providing services to persons with HIV/AIDS in the next 5-10 years.

Perhaps the most recurring theme generated in the HIV/AIDS services program environment is the need for funding and programs to become and/or remain flexible in order to meet the needs of patients who are now living longer due to better medical care. HIV/AIDS is not the “terminal” disease that it once was and program regulations, funds and services need to be geared toward serving long-term housing and supportive service needs.

## **V. Emergency Shelter Grant (ESG) Funds**

### Housing for the Homeless

The Stewart B. McKinney Homeless Assistance Act makes federal funds available to assist communities in serving the needs of the homeless population. The grant dollars made available to the City of Tampa are used in conjunction with Hillsborough County grant funds and other local funding sources to support a number of project sponsors in the provision of housing and housing related services.

The ACTS Homeless Day Center (HDC) for homeless men and women opened March 1, 1991. The Hillsborough County Homeless Coalition makes recommendations concerning the selection of project sponsors and respective grant amounts. The City’s Division of Housing and Community Development (HCD) staff participates in the selection process and is responsible for administering the grant. Additionally, HCD personnel attend monthly homeless coalition meetings.

For PY01, the City of Tampa received \$171,000.00 in Emergency Shelter Grant funds, which was then awarded to the following project sponsors: Agency for Community Treatment Services, Inc., Alpha House of Tampa, Inc., and the Salvation Army.

#### A. ESG Funded Activities

- Agency for Community Treatment Service (ACTS), Inc.

The ACTS Homeless Day Center (HDC) for homeless men and women opened March 1, 1991. Services included shower and laundry facilities, mailboxes, and lockers. Case management, substance abuse, and mental health counseling, telephone and message services, clothing, food, legal assistance, employment counseling, and other service referrals were also provided.

From October 1, 2001 through June 14, 2002, the HDC provided 1,791 showers, 1,565 loads of laundry, 64 mailboxes and 102 personal lockers. 60% of the clients served were White, non-Hispanic; 35% were Black, non-Hispanic; and 5% were Hispanic.

ESG funds were used to pay for rent, insurance, and utilities. The HDC closed on June 15, 2002.